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community-based services to any beneficiary if the agency can reasonably expect that the cost of the services would exceed the cost of an equivalent level of care provided in—

- (i) A hospital (as defined in §440.10 of this chapter);
- (ii) A NF (as defined in section 1919(a) of the Act); or
- (iii) An ICF/IID (as defined in §440.150 of this chapter), if applicable.
- (b) If the agency furnishes home and community-based services, as defined in §440.180 of this subchapter, under a waiver granted under this subpart, the waiver request must—
- (1) Provide that the services are furnished—
- (i) Under a written plan of care subject to approval by the Medicaid agency;
- (ii) Only to beneficiaries who are not inpatients of a hospital, NF, or ICF/IID; and
- (iii) Only to beneficiaries who the agency determines would, in the absence of these services, require the Medicaid covered level of care provided in
- (A) A hospital (as defined in §440.10 of this chapter);
- (B) A NF (as defined in section 1919(a) of the Act); or
- (C) An ICF/IID (as defined in §440.150 of this chapter);
- (2) Describe the qualifications of the individual or individuals who will be responsible for developing the individual plan of care;
- (3) Describe the group or groups of individuals to whom the services will be offered:
- (4) Describe the services to be furnished so that each service is separately defined. Multiple services that are generally considered to be separate services may not be consolidated under a single definition. Commonly accepted terms must be used to describe the service and definitions may not be open ended in scope. CMS will, however, allow combined service definitions (bundling) when this will permit more efficient delivery of services and not compromise either a beneficiary's access to or free choice of providers.
- (5) Provide that the documentation requirements regarding individual

evaluation, specified in §441.303(c), will be met; and

- (6) Be limited to one of the following target groups or any subgroup thereof that the State may define:
  - (i) Aged or disabled, or both.
- (ii) Mentally retarded or developmentally disabled, or both.
  - (iii) Mentally ill.

[46 FR 48541, Oct. 1, 1981, as amended at 50 FR 10026, Mar. 13, 1985; 59 FR 37717, July 25, 1994; 65 FR 60107, Oct. 10, 2000]

## §441.302 State assurances.

Unless the Medicaid agency provides the following satisfactory assurances to CMS, CMS will not grant a waiver under this subpart and may terminate a waiver already granted:

- (a) Health and Welfare—Assurance that necessary safeguards have been taken to protect the health and welfare of the beneficiaries of the services. Those safeguards must include—
- (1) Adequate standards for all types of providers that provide services under the waiver:
- (2) Assurance that the standards of any State licensure or certification requirements are met for services or for individuals furnishing services that are provided under the waiver; and
- (3) Assurance that all facilities covered by section 1616(e) of the Act, in which home and community-based services will be provided, are in compliance with applicable State standards that meet the requirements of 45 CFR Part 1397 for board and care facilities.
- (b) Financial accountability agency will assure financial accountability for funds expended for home and community-based services, provide for an independent audit of its waiver program (except as CMS may otherwise specify for particular waivers), and it will maintain and make available to HHS, the Comptroller General, or other appropriate designees. financial records documenting the cost of services provided under the waiver, including reports of any independent audits conducted.
- (c) Evaluation of need. Assurance that the agency will provide for the following:
- (1) *Initial evaluation*. An evaluation of the need for the level of care provided in a hospital, a NF, or an ICF/IID when

there is a reasonable indication that a beneficiary might need the services in the near future (that is, a month or less) unless he or she receives home or community-based services. For purposes of this section, "evaluation" means a review of an individual beneficiary's condition to determine—

- (i) If the beneficiary requires the level of care provided in a hospital as defined in §440.10 of this subchapter, a NF as defined in section 1919(a) of the Act, or an ICF/IID as defined by §440.150 of this subchapter; and
- (ii) That the beneficiary, but for the provision of waiver services, would otherwise be institutionalized in such a facility.
- (2) Periodic reevaluations. Reevaluations, at least annually, of each beneficiary receiving home or community-based services to determine if the beneficiary continues to need the level of care provided and would, but for the provision of waiver services, otherwise be institutionalized in one of the following institutions:
  - (i) A hospital;
  - (ii) A NF; or
  - (iii) An ICF/IID.
- (d) Alternatives—Assurance that when a beneficiary is determined to be likely to require the level of care provided in a hospital, NF, or ICF/IID, the beneficiary or his or her legal representative will be—
- (1) Informed of any feasible alternatives available under the waiver; and
- (2) Given the choice of either institutional or home and community-based services.
- (e) Average per capita expenditures. Assurance that the average per capita fiscal year expenditures under the waiver will not exceed 100 percent of the average per capita expenditures that would have been made in the fiscal year for the level of care provided in a hospital, NF, or ICF/IID under the State plan had the waiver not been granted.
- (1) These expenditures must be reasonably estimated and documented by the agency.
- (2) The estimate must be on an annual basis and must cover each year of the waiver period.
- (f) Actual total expenditures. Assurance that the agency's actual total expenditures for home and community-

based and other Medicaid services under the waiver and its claim for FFP in expenditures for the services provided to beneficiaries under the waiver will not, in any year of the waiver period, exceed 100 percent of the amount that would be incurred by the State's Medicaid program for these individuals, absent the waiver, in—

- (1) A hospital;
- (2) A NF; or
- (3) An ICF/IID.
- (g) Institutionalization absent waiver. Assurance that, absent the waiver, beneficiaries in the waiver would receive the appropriate type of Medicaid-funded institutional care (hospital, NF, or ICF/IID) that they require.
- (h) Reporting. Assurance that annually, the agency will provide CMS with information on the waiver's impact. The information must be consistent with a data collection plan designed by CMS and must address the waiver's impact on—
- (1) The type, amount, and cost of services provided under the State plan; and
- (2) The health and welfare of beneficiaries.
- (i) Habilitation services. Assurance that prevocational, educational, or supported employment services, or a combination of these services, if provided as habilitation services under the waiver, are—
- (1) Not otherwise available to the individual through a local educational agency under section 602 (16) and (17) of the Education of the Handicapped Act (20 U.S.C. 1401 (16 and 17)) or as services under section 110 of the Rehabilitation Act of 1973 (29 U.S.C. 730); and
- (2) Furnished as part of expanded habilitation services, if the State has requested and received CMS's approval under a waiver or an amendment to a waiver
- (j) Day treatment or partial hospitalization, psychosocial rehabilitation services, and clinic services for individuals with chronic mental illness. Assurance that FFP will not be claimed in expenditures for waiver services including, but not limited to, day treatment or partial hospitalization, psychosocial rehabilitation services, and clinic services provided as home and community-based services to individuals with

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chronic mental illnesses if these individuals, in the absence of a waiver, would be placed in an IMD and are—

- (1) Age 22 to 64;
- (2) Age 65 and older and the State has not included the optional Medicaid benefit cited in §440.140; or
- (3) Age 21 and under and the State has not included the optional Medicaid benefit cited in §440.160.

[50 FR 10026, Mar. 13, 1985, as amended at 59 FR 37717, July 25, 1994; 65 FR 60107, Oct. 10, 2000]

# §441.303 Supporting documentation required.

The agency must furnish CMS with sufficient information to support the assurances required by §441.302. Except as CMS may otherwise specify for particular waivers, the information must consist of the following:

- (a) A description of the safeguards necessary to protect the health and welfare of beneficiaries. This information must include a copy of the standards established by the State for facilities that are covered by section 1616(e) of the Act.
- (b) A description of the records and information that will be maintained to support financial accountability.
- (c) A description of the agency's plan for the evaluation and reevaluation of beneficiaries, including—
- (1) A description of who will make these evaluations and how they will be made:
- (2) A copy of the evaluation form to be used; and if it differs from the form used in placing beneficiaries in hospitals, NFs, or ICFs/IID, a description of how and why it differs and an assurance that the outcome of the new evaluation form is reliable, valid, and fully comparable to the form used for hospital, NF, or ICF/IID placement;
- (3) The agency's procedure to ensure the maintenance of written documentation on all evaluations and reevaluations; and
- (4) The agency's procedure to ensure reevaluations of need at regular intervals.
- (d) A description of the agency's plan for informing eligible beneficiaries of the feasible alternatives available under the waiver and allowing beneficiaries to choose either institutional

services or home and community-based services.

- (e) An explanation of how the agency will apply the applicable provisions regarding the post-eligibility treatment of income and resources of those individuals receiving home and community-based services who are eligible under a special income level (included in § 435.217 of this chapter).
- (f) An explanation with supporting documentation satisfactory to CMS of how the agency estimated the average per capita expenditures for services.
- (1) The annual average per capita expenditure estimate of the cost of home and community-based and other Medicaid services under the waiver must not exceed the estimated annual average per capita expenditures of the cost of services in the absence of a waiver. The estimates are to be based on the following equation:

### $D+D' \le G+G'$ .

- The symbol "\(\leq\)" means that the result of the left side of the equation must be less than or equal to the result of the right side of the equation.
- D = the estimated annual average per capita Medicaid cost for home and communitybased services for individuals in the waiver program.
- D' = the estimated annual average per capita Medicaid cost for all other services provided to individuals in the waiver program.
- G = the estimated annual average per capita Medicaid cost for hospital, NF, or ICF/ IID care that would be incurred for individuals served in the waiver, were the waiver not granted.
- G' = the estimated annual average per capita Medicaid costs for all services other than those included in factor G for individuals served in the waiver, were the waiver not granted.
- (2) For purposes of the equation, the prime factors include the average per capita cost for all State plan services and expanded EPSDT services provided that are not accounted for in other formula values.
- (3) In making estimates of average per capita expenditures for a waiver that applies only to individuals with a particular illness (for example, acquired immune deficiency syndrome) or condition (for example, chronic mental illness) who are inpatients in or